

CHARTER TOWNSHIP OF BRIGHTON
FREEDOM OF INFORMATION ACT (FOIA)
PROCEDURES AND GUIDELINES

I. PURPOSE.

Brighton Charter Township (the "Township") adopts the public policy set forth in the Michigan Freedom of Information Act, 1976 PA 442 ("FOIA"), that all persons, except those persons incarcerated in state, county or federal correctional facilities, are entitled to full and complete information regarding the affairs of government and the official acts of those who represent them as public officials and public employees, consistent with the FOIA. Access to information is important so that people may fully participate in the democratic process. These Procedures and Guidelines are enacted in compliance with the requirements set forth in Section 4(4) of the FOIA.

II. FOIA COORDINATOR.

The Township Board appoints the FOIA Coordinator. The FOIA Coordinator will respond to requests in accordance with the FOIA. An employee of the Township who receives a request for a public record must promptly forward that request to the FOIA Coordinator. The FOIA Coordinator is responsible for accepting, processing and approving a denial of a request and signing the written notice of denial. The FOIA Coordinator may designate another individual to act on his or her behalf in accepting and processing requests for the Township's public records and in approving a denial.

III. REQUEST REQUIRED.

A. *Requestor; Public Record.* An individual, corporation, limited liability company, partnership, firm, organization, association, governmental entity, or other legal entity, except those persons incarcerated in state, county or federal correctional facilities, may request public records from the Township. "Public Record" has the meaning as defined in Section 2(e) of the FOIA.

B. *Verbal Requests.* The Township may, but is not required to, provide public records in response to a verbal request, unless such verbal request is for information that the Township believes is available on its website. In such case, an employee, where practicable and to the best of his or her knowledge, shall inform the requestor about the pertinent website where the information is available. Staff is required to assist the FOIA Coordinator with tracking of verbal requests and providing relevant website addresses for frequently requested information and documents to requestors.

C. *Written Requests.* Except as provided in Section III.B above, a person desiring to inspect, copy or receive a copy of a public record shall make a written request for the public record to the Township. A request can be made through a letter, in person, or sent by electronic transmission. A form is also available on the website at <http://brightontwp.com/DocumentCenter/Home/View/110> or at Township Hall.

1. Where to Send the Request. Whenever possible, requests for public records should be directed to the following recipient so that the information can reach the FOIA Coordinator:

a. By mail or in person:

Brighton Charter Township
Attn: FOIA Coordinator
4363 Buno Road
Brighton, MI 48114

b. By e-mail: clerk@brightontwp.com
Please put FOIA in the subject line.

c. By fax: 810.229.1778

2. Sufficient Description. Requests must identify the public record sufficiently to allow the Township to find the requested record. If not, the request may be denied on that basis.

3. Electronic Transmissions. For requests sent by electronic transmission, the following shall apply:

a. Electronic Transmissions. A written request made by facsimile, electronic mail, or other electronic transmission is not considered received by the Township's FOIA coordinator until 1 business day after the electronic transmission is made.

b. Spam or Junk Mail Folder. If a written request is sent by electronic mail and delivered to a Township spam or junk mail folder, the request is not received until 1 day after the Township first becomes aware of the written request. The Township shall note in its records both the time a written request is delivered to its spam or junk mail folder and the time the Township first becomes aware of that request. All employees shall be responsible for routinely monitoring spam and junk mail folders in order to determine whether they contain any FOIA requests.

4. Specify Response Format. The requestor may specify whether he or she would like to inspect, receive paper copies, or receive the public records on non-paper physical media. The Township is only required to comply with the request for specified non-paper physical media if it has the technological capability necessary to provide the public records on the requested non-paper physical media in the particular instance.

5. Inspection. Upon request, the Township must furnish a requesting person a reasonable opportunity for inspection and examination of its public records, and must furnish reasonable facilities for making memoranda or abstracts from its public records during the usual business hours. Pursuant to Section 4(1) of the FOIA, the Township may charge a fee for the public record search, for the

necessary copying of a public record for inspection, or for providing a copy of the public record after inspection.

The FOIA permits the Township to make reasonable rules necessary to protect its public records and to prevent excessive and unreasonable interference with the discharge of its functions. The Township must protect public records from loss, unauthorized alteration, mutilation, or destruction. As such, the Township authorizes the FOIA Coordinator to determine whether in a particular circumstance an employee or agent of the Township must be present at any inspection of documents to protect the public records, and in such cases may assess charges as appropriate under law.

6. Subscription. A person has a right to subscribe to future issuances of public records that are created, issued, or disseminated on a regular basis. A subscription shall be valid for up to 6 months, at the request of the subscriber, and shall be renewable. In cases where a subscription has been requested, the Township will require an escrow to be deposited equal to the amount of the estimated cost for the subscription. The Township will provide a detailed estimate. If at any time during the subscription period, the escrow deposit has been reduced to \$1.00, the Township may require additional funds to be deposited into the escrow fund to cover the estimated cost of complying with the remainder of the subscription. The Township may refuse to release subscription documents if the Township does not have sufficient funds to cover the cost of the documents that are to be released.

IV. PROCEDURES FOR RESPONDING TO WRITTEN FOIA REQUESTS.

A. *Response*. Unless otherwise agreed to in writing by the person making the request, the Township shall respond to a request within 5 business days after it receives the request by:

1. Granting the request (which would include notifying the requestor that all or a portion of the public records requested are available on the website, if applicable. Costs for the information available on the website will be included in the notice should the requestor choose to proceed with the duplication of said records);
2. Denying the request;
3. Granting the request in part and issuing a written notice to the requesting person denying the request in part (which would include notifying the requestor that all or a portion of the public records requested are available on the website if applicable); or
4. Extending the response time by issuing a notice of extension for not more than 10 business days the period during which the Township shall respond to the request.

The Township's written response shall be considered the final determination regarding the FOIA request.

B. *Understanding the Township's Response.* The Township has an obligation to respond as required under the FOIA.

If the Township **grants** a written request in full, the requestor will receive a notice indicating that it has been granted.

However, if the request is **denied or denied in part**, the Township shall provide the following information:

1. Pursuant to Section 13 of the FOIA, the Township may exempt certain documents from disclosure. The FOIA Coordinator will review the request to determine if any exemptions apply. The FOIA Coordinator may request assistance from the Township's Attorney regarding the application of exemptions. If exempt, the Township shall provide an explanation of the basis under this act or other statute for the determination that the public record, or portion of that public record, is exempt from disclosure, if that is the reason for denying all or a portion of the request.
2. A certificate that the public record does not exist under the name given by the requestor or by another name reasonably known to the Township, if that is the reason for denying the request or a portion of the request. The denial letter may indicate that the letter serves as the certificate as required by the FOIA.
3. A description of a public record or information on a public record that is separated or deleted pursuant to Section 14 of the FOIA, if a separation or deletion is made.
4. A full explanation of the requesting person's right to do either of the following:
 - a. Submit to the Township Supervisor a written appeal that specifically states the word "appeal" and identifies the reason or reasons for reversal of the disclosure denial; or
 - b. Seek judicial review of the denial under Section 10 of the FOIA.
5. Notice of the right to receive attorneys' fees and damages as provided in Section 10 of the FOIA, MCL 15.240, if, after judicial review, the court determines that the Township has not complied and orders disclosure of all or a portion of a public record.

C. *No Obligation to Create Records.* The FOIA does not require the Township to make a compilation, summary, or report of information. Further, the Township is not required to create a new public record in order to respond to a request.

D. *Documents Available on Website.* If the FOIA Coordinator knows or has reason to know that all or a portion of the requested information is available on its website, the Township shall notify the requestor in its written response. The written response, to the degree practicable in the specific instance, shall include a specific webpage address where the requested information is available.

If all or a portion of the requested records are available on the website and the Township has included the website address in its written response but the requestor wants the public records in a paper format or other non-paper physical media, the Township shall provide the public records in the specified format. On the detailed itemization, the Township shall separate the requested public records that are available on its website from those that are not available on the website and shall inform the requestor of the additional charge to receive copies of the public records that are available on its website.

V. FEES.

The Township may charge a fee for a public record search, for the necessary copying of a public record for inspection, or for providing a copy of a public record because it has established, made publicly available, and follows these Procedures and Guidelines and the FOIA. The fee shall be limited to actual mailing costs and to the actual incremental cost of duplication or publication including labor; the cost of search, examination and review; and/or the deletion and separation of exempt information from non-exempt information as set forth more fully in these Procedures and Guidelines. The FOIA Coordinator shall provide a detailed itemization of costs on a standard form, as required under Section 4(4) of the FOIA (“Detailed Itemization”). The total fee shall not exceed the sum of the following components:

A. *Labor Costs:*

1. Searching for, Locating and Examining.

a. The Township may charge for searching for, locating and examining public records in conjunction with receiving and fulfilling a granted written request.

b. The Township shall not charge more than the hourly wage of its lowest-paid employee capable of searching for, locating, and examining the public records in the particular instance regardless of whether that person is available or who actually performs the labor.

c. These labor costs shall be estimated and charged in increments of 15 minutes, with all partial time increments rounded down.

2. Separating and Deleting Exempt from Non-Exempt:

a. For services performed by an employee of the Township, the Township shall not charge more than the hourly wage of its lowest-paid employee capable of separating and deleting exempt information from non-exempt information in the particular instance, regardless of whether

that person is available or who actually performs the labor. All references in these Procedures and Guidelines to separating and deleting exempt information from non-exempt information shall refer to the separation and deletion requirements set forth in Section 14 of the FOIA, MCL 15.244.

b. If the Township does not employ a person capable of separating and deleting exempt information from non-exempt information in the particular instance, it may treat necessary contracted labor costs used for the separating and deleting of exempt information from non-exempt information in the same manner as employee labor costs when calculating charges under this subdivision if all of the following occur:

1) The Township's FOIA Coordinator determines on a case-by-case basis that the Township does not employ a person capable of separating and deleting exempt information from non-exempt information.

2) The Township clearly notes the name of the contracted person or firm on the Detailed Itemization.

3) Total labor costs calculated for contracted labor costs shall not exceed an amount equal to 6 times the state minimum hourly wage rate.

c. These labor costs shall be estimated and charged in increments of 15 minutes, with all partial time increments rounded down.

d. The Township shall not charge for labor directly associated with redaction if it knows or has reason to know that it previously redacted the public record in question and the redacted version is still in the Township's possession.

e. If the Township directly or indirectly administers or maintains an official internet presence, any public records available to the general public on that internet site at the time the request is made are exempt from this labor charge.

3. Duplication or Publication Labor Charges.

a. The Township may charge labor costs for duplication and publication, including making paper copies, making digital copies, or transferring digital public records to be given to the requestor on nonpaper physical media or through the internet or other electronic means as stipulated by the requestor.

b. The Township shall not charge more than the hourly wage of its lowest-paid employee capable of necessary duplication or publication in the particular instance, regardless of whether that person is available or who actually performs the labor.

c. Labor costs shall be estimated and charged in increments of 15 minutes or more, with all partial time increments rounded down.

4. Fringe Benefit Costs. The Township will not add the cost of fringe benefits in the Detailed Itemization.

5. Overtime Wages. Overtime wages shall not be included in the calculation of labor costs unless overtime is specifically stipulated by the requestor and clearly noted on the Detailed Itemization.

6. Itemization. All labor fee components shall be itemized using both the hourly wage and the number of hours charged on the Detailed Itemization.

7. Unreasonably High Costs. The labor fee shall not be charged for (1) searching for, locating and examining of public records, or (2) the cost of the deletion and separation of exempt information from non-exempt information, unless failure to charge a fee would result in unreasonably high costs to the Township because of the nature of the request in the particular instance, and the Township specifically identifies the nature of these unreasonably high costs. The FOIA Coordinator has authority to determine when the costs are unreasonably high in a particular instance, including, but not limited to, instances when the costs would be excessive and beyond the normal or usual amounts for responding to a request. In doing so, the FOIA Coordinator may take into account considerations such as the volume and complexity of the FOIA request as well as the Township's particular fiscal condition at the time of the request or any other conditions authorized by law.

B. *Other Costs.*

1. Non-paper Physical Media. Costs for providing records on non-paper physical media.

a. The requestor may stipulate that the public records be provided on non-paper physical media, electronically mailed, or otherwise electronically provided to him or her in lieu of paper copies. The Township is not required to provide the documents on non-paper physical media if it lacks the technological capability necessary to provide records on the requested particular non-paper physical media.

b. For public records provided to the requestor on non-paper physical media, the Township may charge the actual and most reasonably economical cost of the computer discs, computer tapes, or other digital or similar media. The Township may use (but is not required to) a computer disc, thumb drive or other nonphysical media provided by the requestor but only if it is provided in its unopened, original packaging. Because the safety and security of the Township's computers and network is of important public interest, the Township may take its security interest into account when determining the means of providing the documents on non-paper physical media.

2. Costs for Providing Paper Copies.

a. For paper copies of public records provided to the requestor, the Township may charge the actual total incremental cost of necessary duplication or publication, not including labor.

b. The cost of paper copies shall be calculated as a total cost per sheet of paper and shall be itemized and noted in a manner that expresses both the cost per sheet and the number of sheets provided.

c. The fee shall not exceed 10 cents per sheet of paper for copies of public records made on 8-1/2- by 11-inch paper or 8-1/2- by 14-inch paper. For all other paper sizes, the Township may charge the actual total incremental cost of duplication or publication, not including labor.

d. The Township shall utilize the most economical means available for making copies of public records, including using double-sided printing, if cost saving and available.

3. Mailing Costs.

a. The Township shall charge the actual cost of mailing, if any, for sending the public records in a reasonably economical and justifiable manner.

b. The Township shall not charge more for expedited shipping or insurance unless specifically stipulated by the requestor, but may otherwise charge for the least expensive form of postal delivery confirmation when mailing public records.

C. *Statutory Fees.* The fees set forth in this Section V do not apply to public records prepared under an act or statute specifically authorizing the sale of those public records to the public, or if the amount of the fee for providing a copy of the public record is otherwise specifically provided by an act or statute.

D. *Fees Paid Before Providing Documents.* The Township shall require that all fees be paid in full before providing records in response to granted or granted in part written requests including, but not limited to, requests for electronic delivery via email, fax, etc.)

VI. DEPOSIT.

A. *Deposit.* In either the Township's initial response or subsequent response as described under Section 5(2)(d), the Township may require a good-faith deposit before providing the public records to the requestor if the entire fee estimate or charge authorized the FOIA exceeds \$50.00, based on a good-faith calculation of the total. The deposit shall not exceed 1/2 of the total estimated fee, and the Township's request for a deposit shall be included in the Detailed Itemization. The response shall also contain a

best efforts estimate of the time frame it will take to comply with the law in providing the public records to the requestor. The time frame estimate is nonbinding upon the Township. The Township shall provide the estimate in good faith and strive to be reasonably accurate and to provide the public records in a manner based on this state's public policy and the nature of the request in the particular instance. If the Township does not respond in a timely manner as required by the FOIA, it is not relieved from its requirements to provide proper fee calculations and time frame estimates in any tardy responses. Providing an estimated time frame does not relieve the Township from any other requirements of this Act.

B. *Increased Deposit For Prior Unpaid Requests.* After the Township has granted and fulfilled a written request from an individual under this Act and the Township has not been paid in full the total amount for the copies of public records that the Township made available to the individual as a result of that written request, the Township may require a deposit of up to 100% of the estimated fee before it begins a full public record search for any subsequent written request from that individual if all of the following apply:

1. The final fee for the prior written request was not more than 105% of the estimated fee.
2. The public records made available contained the information being sought in the prior written request and are still in the Township's possession.
3. The public records were made available to the individual, subject to payment, within the time frame estimate described in Section 4(7) of the FOIA.
4. Ninety days have passed since the Township notified the individual in writing that the public records were available for pick up or mailing.
5. The individual is unable to show proof of prior payment to the Township.
6. The Township calculates a Detailed Itemization that is the basis for the current written request's increased estimated fee deposit.

The Township shall not require an increased estimated fee deposit from an individual described above if any of the following apply:

1. The individual is able to show proof of prior payment in full to the Township;
2. The Township is subsequently paid in full for the applicable prior written request; or
3. Three hundred sixty-five days have passed since the individual made the written request for which full payment was not remitted to the Township.

VII. WAIVER OR REDUCTION OF FEES.

A. *Waiver of Fees of First \$20.00.* A public record search shall be made and a copy of a public record shall be furnished without charge for the first \$20.00 of the fee for each request by either of the following:

1. Indigency. An individual who is entitled to information under this Act and who submits an affidavit stating that the individual is indigent and receiving specific public assistance or, if not receiving public assistance, stating facts showing inability to pay the cost because of indigency.

a. If the requestor is eligible for a requested discount, the Township shall fully note the discount on the Detailed Itemization.

b. If a requestor is ineligible for the discount, the Township shall inform the requestor specifically of the reason for ineligibility in the Township's written response. An individual is ineligible for this fee reduction if any of the following apply:

1) The individual has previously received discounted copies of public records from the same Township twice during that calendar year.

2) The individual requests the information in conjunction with outside parties who are offering or providing payment or other remuneration to the individual to make the request, as verified by an affidavit executed by the requestor.

2. Certain Non-Profit Organizations. A non-profit organization formally designated by the state to carry out activities under subtitle C of The Developmental Disabilities Assistance and Bill of Rights Act of 2000, Public Law 106-402, and The Protection and Advocacy for Individuals with Mental Illness Act, Public Law 99-319, or their successors, if the request meets all of the following requirements:

a. Is made directly on behalf of the organization or its clients.

b. Is made for a reason wholly consistent with the mission and provisions of those laws under section 931 of the mental health code, 1974 PA 258, MCL 330.1931.

c. Is accompanied by documentation of its designation by the state, if requested by the Township.

B. *Public Interest Reduction or Waiver.* The FOIA Coordinator may reduce or waive the imposition of fees if the FOIA Coordinator determines that a waiver or reduction of the fee is in the public interest because searching for or furnishing copies of the public record can be considered as primarily benefiting the general public.

C. *Reduction for Late Responses.* If the Township does not respond to a written request in a timely manner as required by the FOIA, the Township shall do the following:

1. Reduce the charges for labor costs by 5% for each day the Township exceeds the time permitted, with a maximum 50% reduction, if either of the following applies:

a. The late response was willful and intentional.

b. The written request:

(i) included language that conveyed a request for information within the first 250 words of the body of a letter, facsimile, electronic mail, or electronic mail attachment, or

(ii) specifically included the words, characters, or abbreviations for "freedom of information", "information", "FOIA", "copy", or a recognizable misspelling of such, or appropriate legal code reference for this act, on the front of an envelope, or in the subject line of an electronic mail, letter, or facsimile cover page.

2. If a charge reduction is required, the Township shall fully note the charge reduction on the Detailed Itemization.

VIII. CERTIFIED COPIES.

The Township must, upon written request, furnish a requesting person a certified copy of the public record disclosed in whole or in part by the Township.

IX. APPEALS.

A. *Appeal of a Final Determination to Deny All or a Portion of the Request.*

1. Submit an Appeal. If a requestor desires to appeal all or part of a final determination to deny a request, the requestor must submit to the Supervisor of the Charter Township of Brighton a written appeal that specifically states the word "appeal" and identifies the reason or reasons for reversal of the denial.

2. Response to Appeal. Within 10 business days after receiving a written appeal, the Township Supervisor shall do 1 of the following:

a. Reverse the disclosure denial.

b. Issue a written notice to the requesting person upholding the disclosure denial.

c. Reverse the disclosure denial in part and issue a written notice to the requesting person upholding the disclosure denial in part.

d. Under unusual circumstances, issue a notice extending for not more than 10 business days the period during which the Township shall respond to the written appeal. The Township shall not issue more than 1 notice of extension for a particular written appeal.

B. *Appeals of Fees (Including Deposits).*

1. Submit an Appeal. If the Township requires a fee that exceeds the amount permitted under these Procedures and Guidelines or Section 4 of the FOIA, the requesting person may submit to the Township Supervisor a written appeal for a fee reduction that specifically states the word "appeal" and identifies how the required fee exceeds the amount permitted under these Procedures and Guidelines or Section 4 of the FOIA.

2. Response of Appeal. Within 10 business days after receiving a written appeal, the Township shall do 1 of the following:

a. Waive the fee.

b. Reduce the fee and issue a written determination to the requesting person indicating the specific basis under Section 4 of the FOIA that supports the remaining fee. The determination shall include a certification that the statements in the determination are accurate and that the reduced fee amount complies with its publicly available Procedures and Guidelines and Section 4 of the FOIA.

c. Uphold the fee and issue a written determination indicating the specific basis under Section 4 of the FOIA that supports the required fee. The determination shall include a certification that the statements in the determination are accurate and that the fee amount complies with these Procedures and Guidelines and Section 4 of the FOIA.

d. Issue a notice extending for not more than 10 business days the period during which the Township must respond to the written appeal. The notice of extension shall include a detailed reason or reasons why the extension is necessary. The Township shall not issue more than 1 notice of extension for a particular written appeal.

X. CIVIL ACTION.

A. *Civil Action for Non-Disclosure or Denial of Public Records.*

1. Civil Action After Appeal: If the Township Supervisor fails to respond to a written appeal or if the Township Supervisor upholds all or a portion of the disclosure denial that is the subject of the written appeal, the requesting person may seek judicial review of the nondisclosure by commencing a civil action within 180 days after the Township's final determination to deny a request.

2. Civil Action Directly After Denial. A requestor may also commence a civil action in the circuit court to compel the Township's disclosure of the public records within 180 days after the Township's final determination to deny a request. The requestor is not required to appeal the denial to the Township before commencing the civil action.

3. Remedies; Fines. If the court determines a public record is not exempt from disclosure, it shall order the Township to cease withholding or to produce all or a portion of a public record wrongfully withheld. If the person prevails, the court shall award reasonable attorneys' fees, costs, and disbursements. If the person or Township prevails in part, the court may, in its discretion, award all or an appropriate portion of reasonable attorneys' fees, costs, and disbursements. If the court determines that the Township has arbitrarily and capriciously violated this act by refusal or delay in disclosing or providing copies of a public record, the court shall order the Township to pay a civil fine of \$1,000.00 and shall award, in addition to any actual or compensatory damages, punitive damages in the amount of \$1,000.00.

B. *Civil Action Regarding Fees.*

1. Civil Action After Appeal. A requestor may commence a civil action in the circuit court for a fee reduction if the Township (1) failed to respond to a written appeal or (2) made a determination on a written appeal. A requester must submit an appeal to the Township Supervisor for a fee reduction before commencing a civil action. If a civil action is commenced against the Township, the Township is not obligated to complete the processing of the written request for the public record at issue until the court resolves the fee dispute. This action must be filed within 45 days after receiving notice of the determination of an appeal to the Township Board.

2. Remedies; Fines. If the requesting person prevails by receiving a reduction of 50% or more of the total fee, the court may, in its discretion, award all or an appropriate portion of reasonable attorneys' fees, costs, and disbursements. If the court determines the Township has arbitrarily and capriciously violated this act by charging an excessive fee, the court shall order the Township to pay a civil fine of \$500.00, which shall be deposited in the general fund of the state treasury. The court may also award, in addition to any actual or compensatory damages, punitive damages in the amount of \$500.00 to the person seeking the fee reduction.

XI. FOIA RECORD RETENTION.

The FOIA Coordinator must keep a copy of all written requests and documents sent in response to the request for public records on file for no less than 1 year, unless a longer retention time has been specified in a record retention policy applicable to the Township.

XII. PUBLICATION AND NOTIFICATION OF PROCEDURES AND GUIDELINES.

Because the Township maintains a website, the Procedures and Guidelines and Written Public Summary shall be posted and maintained on the website. The Township shall make the Procedures and Guidelines and Written Public Summary publicly available by providing free copies both in the response to a written request and upon request by visitors at Township Hall. If these Procedures and Guidelines are being provided with a response to a written request then the website link will be noted instead of providing paper copies with the FOIA response.

XIII. SEVERABILITY; ENFORCEABILITY.

If any clause, provision or section of these Procedures and Guidelines shall be ruled invalid or unenforceable by any court of competent jurisdiction, the invalidity or unenforceability of such clause, provision or section shall not affect any of the remaining clauses, provisions or sections. If any of the Procedures and Guidelines is determined by the FOIA Coordinator to be in conflict with the FOIA or other law after adoption, the FOIA Coordinator has the authority to process FOIA requests in conformance with the FOIA and shall seek to amend these Procedures and Guidelines as soon as possible.

XIV. EFFECTIVE DATE.

These Procedures and Guidelines shall become effective on July 1, 2015.